

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA**

**FINANCIAL STATEMENTS**

**YEAR ENDED DECEMBER 31, 2020**



**CLAconnect.com**

**WEALTH ADVISORY**

**OUTSOURCING**

**AUDIT, TAX, AND  
CONSULTING**



**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
TABLE OF CONTENTS  
DECEMBER 31, 2020**

**INTRODUCTORY SECTION**

<b>ORGANIZATION</b>	<b>1</b>
---------------------	----------

**FINANCIAL SECTION**

<b>INDEPENDENT AUDITORS' REPORT</b>	<b>2</b>
-------------------------------------	----------

**REQUIRED SUPPLEMENTARY INFORMATION**

<b>MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&amp;A)</b>	<b>4</b>
--	----------

**BASIC FINANCIAL STATEMENTS**

<b>GENERAL FUND BALANCE SHEET AND GOVERNMENTAL ACTIVITIES – STATEMENT OF NET POSITION</b>	<b>10</b>
---	-----------

<b>GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE AND GOVERNMENTAL ACTIVITIES STATEMENT OF ACTIVITIES</b>	<b>11</b>
--	-----------

<b>NOTES TO FINANCIAL STATEMENTS</b>	<b>12</b>
--------------------------------------	-----------

**REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MD&A**

<b>BUDGETARY COMPARISON SCHEDULE – GENERAL FUND</b>	<b>18</b>
---	-----------

<b>NOTES TO REQUIRED SUPPLEMENTARY INFORMATION</b>	<b>19</b>
--	-----------

**REPORTS RELATED TO *GOVERNMENT AUDITING STANDARDS***

<b>INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i></b>	<b>20</b>
--	-----------

<b>SCHEDULE OF FINDINGS AND RECOMMENDATIONS</b>	<b>22</b>
---	-----------

<b>INDEPENDENT AUDITORS' REPORT ON MINNESOTA LEGAL COMPLIANCE</b>	<b>24</b>
---	-----------



## **INTRODUCTORY SECTION**



**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
ORGANIZATION  
DECEMBER 31, 2020**

<b>ELECTED</b>	<b>NAME</b>	<b>TERM EXPIRES</b>
Chair	Leland Buchholz	12/31/2020
Vice Chair	Kenny Pesta	12/31/2020
Treasurer	Dan Whitney	12/31/2022
Secretary	Dale Katterhagen	12/31/2022
Board Member	Tom Williamson	12/31/2022

This Page Has Been Intentionally Left Blank.



## **FINANCIAL SECTION**

## INDEPENDENT AUDITORS' REPORT

Board of Supervisors  
Todd Soil and Water Conservation District  
Long Prairie, Minnesota

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and General Fund of Todd Soil and Water Conservation District (District), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

**Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and General Fund of Todd Soil and Water Conservation District as of December 31, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.


**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on pages 4 - 9 and 18 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated March 1, 2021, on our consideration of Todd Soil and Water Conservation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to solely describe the scope of our testing of internal control over financial reporting and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the district's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Todd Soil and Water Conservation District's internal control over financial reporting and compliance.



**CliftonLarsonAllen LLP**

Brainerd, Minnesota  
March 1, 2021

This Page Has Been Intentionally Left Blank.

## **REQUIRED SUPPLEMENTARY INFORMATION**

This Page Has Been Intentionally Left Blank.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED DECEMBER 31, 2020**

This section of Todd Soil and Water Conservation District's (District) annual financial report presents our discussion and analysis of the District's financial performance during the year that ended on December 31, 2020. The Management's Discussion and Analysis (MD&A) is Required Supplementary Information specified in the Governmental Accounting Standard Board's (GASB) Statement No. 34 – *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. Certain comparative information between the current year, 2020, and the prior year, 2019, is required to be presented in the MD&A.

**FINANCIAL HIGHLIGHTS**

Key financial highlights for 2020 include the following:

- The District's government-wide net position increased to \$727,274 (an increase of \$102,749 over the prior year) due primarily to increases in grant related revenues.
- Overall fund-level revenues totaled \$966,085 in 2019 and \$1,147,889 in 2020. Revenues exceeded expenditures in 2020 primarily due to increases in grant revenues passed through the County.

**OVERVIEW OF THE FINANCIAL STATEMENTS**

The financial section of the annual report consists of three parts – Independent Auditors' Report, required supplementary information which includes the management's discussion and analysis (this section), and the basic financial statements. The basic financial statements include two kinds of statements that present different views of the District:

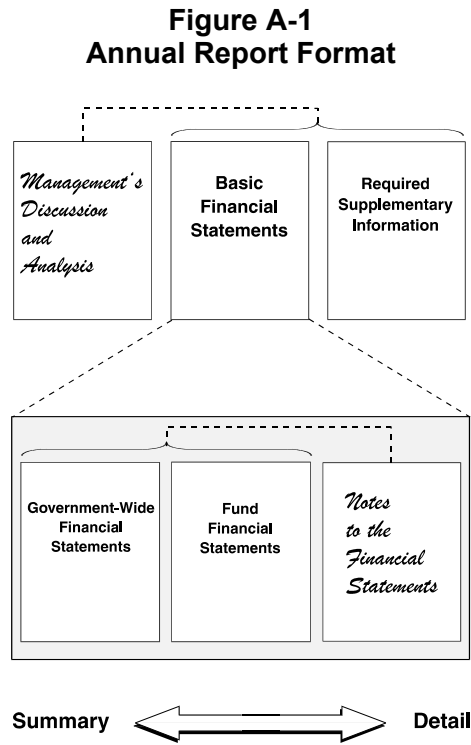
- The District is presenting a combined General Fund balance sheet and statement of net position and a combined statement of revenues, expenditures, and changes in fund balance and statement of activities. These two statements tell how the District did both at a fund level and at a government-wide level.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED DECEMBER 31, 2020**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

The financial statements also include notes that explain some of the information in the statements and provide more detailed data.

Figure A-1 shows how the various parts of this annual report are arranged and related to one another.





**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED DECEMBER 31, 2020**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis highlights the structure and contents of each of the statements.

Figure A-2. Major Features of the District's Government-Wide and Fund Financial Statements.		
Type of Statements	Government-Wide	Governmental Funds
Scope	Entire District.	The activities of the District that are not proprietary or fiduciary.
Required Financial Statements	Statement of net position.	Balance sheet.
	Statement of activities.	Statement of revenues, expenditures and changes in fund balance.
Accounting Basis and Measurement Focus	Accrual accounting and economic resources focus.	Modified accrual accounting and current financial resources focus.
Type of Asset/Deferred Outflow/Liability/Deferred Inflow Information	All assets and deferred outflows and liabilities and deferred inflows, both financial and capital, short-term and long-term.	Only assets and deferred outflows expected to be used up and liabilities and deferred inflows that come due during the year or soon thereafter, no capital assets included.
Type of Inflow/Outflow Information	All revenues and expenses during year, regardless of when cash is received or paid.	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received and payment is due during the year or soon thereafter.

**District-Wide Statements**

The District-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED DECEMBER 31, 2020**

**OVERVIEW OF THE FINANCIAL STATEMENTS (CONTINUED)**

**District-Wide Statements (Continued)**

The two District-wide portions report the District's net position and how they have changed. Net position – the difference between the District's assets and deferred outflows of resources and liabilities and deferred inflows of resources – are one way to measure the District's financial health or position.

- Over time, increases or decreases in the District's net position are an indicator of whether its financial position is improving or deteriorating, respectively.
- To assess the overall health of the District, you need to consider additional non-financial factors such as changes in the District's revenue sources and the financial condition of the state.

**Fund Financial Statements**

The fund portion of the two statements provides more detailed information about the District's fund. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

**FINANCIAL ANALYSIS OF THE DISTRICT AS A WHOLE**

**Net Position**

The District's total net position was \$624,525 on December 31, 2019 and \$727,274 on December 31, 2020. This results in an increase of \$102,749 from 2019 to 2020.

Table A-1  
The District's Net Position

	Governmental Activities	
	2020	2019
Current and Other Assets	\$ 1,132,744	\$ 1,005,874
Current Liabilities	363,077	343,152
Deferred Inflows of Resources	42,393	38,197
Total Liabilities and Deferred Inflows of Resources	405,470	381,349
Net Position		
Restricted	454,248	351,924
Unrestricted	273,026	272,601
Total Net Position	\$ 727,274	\$ 624,525

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED DECEMBER 31, 2020**

**FINANCIAL ANALYSIS OF THE AS A WHOLE (CONTINUED)**

**Changes in Net Position**

The District-wide total revenues were \$966,085 for the year ended December 31, 2019 and \$1,147,889 for the year ended December 31, 2020. Intergovernmental revenues account for the majority of the District's total revenues.

Table A-2  
Statement of Activities

	Governmental Activities		Change
	2020	2019	
<b>Revenues</b>			
Intergovernmental	\$ 1,012,178	\$ 865,417	17.0 %
Charges for Services	28,027	26,028	7.7
Miscellaneous	107,684	74,640	44.3
Total Revenues	<u>1,147,889</u>	<u>966,085</u>	18.8
<b>Expenses</b>			
Conservation	<u>1,045,140</u>	<u>753,437</u>	38.7
<b>Change in Net Position</b>	102,749	212,648	(51.7)
Net Position - Beginning of Year	<u>624,525</u>	<u>411,877</u>	51.6
<b>Net Position - End of Year</b>	<u><u>\$ 727,274</u></u>	<u><u>\$ 624,525</u></u>	16.5

Total revenues surpassed total expenses for 2019 increasing net position by \$212,648 in 2019. Total revenues surpassed total expenses for 2020 increasing net position by \$102,749 in 2020.

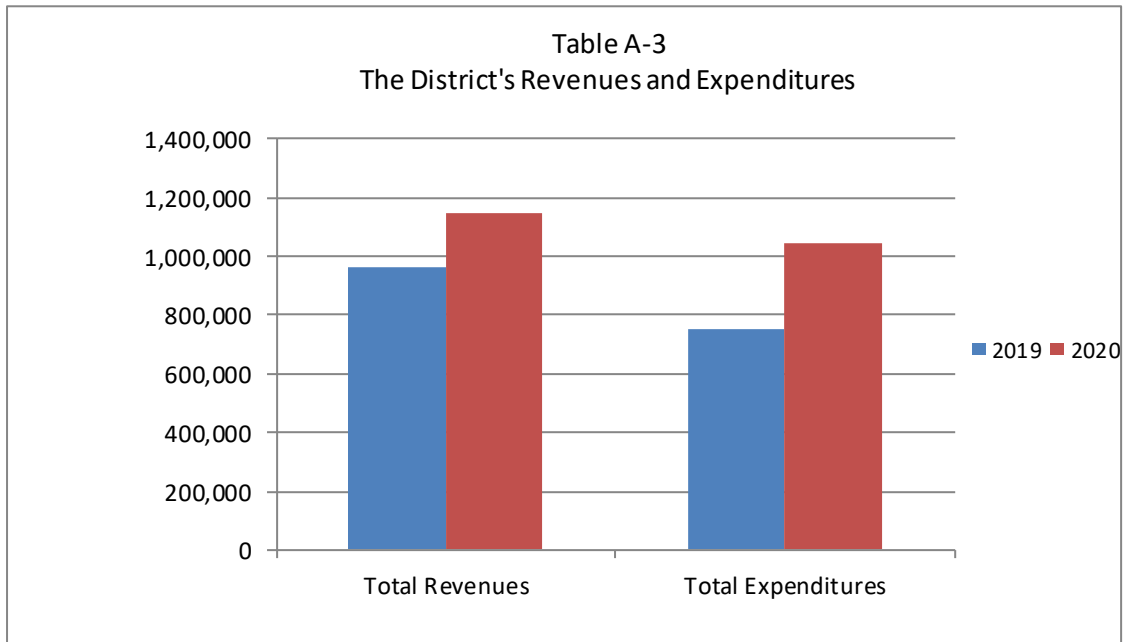
**GENERAL FUND BUDGETARY HIGHLIGHTS**

Actual expenditures were \$160,957 below the final budgeted amounts primarily due to state funded project expenditures being under budget by \$154,179. State grant revenues were below the final budget by \$259,503.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
YEAR ENDED DECEMBER 31, 2020**

**FINANCIAL ANALYSIS OF THE AT THE FUND LEVEL**

The financial performance of the District as a whole is reflected in its governmental fund as well. As the District completed 2019, its governmental fund reported total fund balance of \$624,525, an increase of \$212,648 from the prior year primarily due to increased intergovernmental and miscellaneous revenues. As the District completed 2020, its governmental fund reported total fund balance of \$727,274, an increase of \$102,749 from 2019. Revenues for the District's General Fund were \$966,085 in 2019, while total expenditures were \$753,437. The District's General Fund had revenues of \$1,147,889 in 2020 and expenditures of \$1,045,140 in 2020 (see Table A-2). The General Fund includes the primary operations of the District in providing services to citizens. Fund balance increased \$102,749 from 2019 to 2020. This increase was primarily due to increases in grant related revenues in 2020.



**CAPITAL ASSETS**

On January 1, 2012, Todd Soil and Water Conservation District disposed of all capital assets as a part of the service agreement with Todd County. As explained in the contract, Todd County obtained all of the capital assets the District already owned and will purchase in the future.

**FACTORS BEARING ON THE DISTRICT'S FUTURE**

The District is dependent on the State of Minnesota for a significant portion of its revenue to fund projects.

**CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT**

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Adam Ossefoort, Division Director at (320) 732-2644.

## **BASIC FINANCIAL STATEMENTS**

This Page Has Been Intentionally Left Blank.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
GENERAL FUND BALANCE SHEET AND GOVERNMENTAL ACTIVITIES –  
STATEMENT OF NET POSITION  
DECEMBER 31, 2020**

	General Fund	Adjustments	Governmental Activities
<b>ASSETS</b>			
Cash and Pooled Investments	\$ 980,698	\$ -	\$ 980,698
Due From Other Governments	152,046	-	152,046
Total Assets	\$ 1,132,744	\$ -	\$ 1,132,744
<b>LIABILITIES</b>			
Current Liabilities:			
Accounts Payable	\$ 8,558	\$ -	\$ 8,558
Due To Other Governments	442	-	442
Unearned Revenue	348,078	-	348,078
Deposit on Sales	5,999	-	5,999
Total Liabilities	363,077	-	363,077
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Advanced Grant Funds	42,393	-	42,393
<b>FUND BALANCE/NET POSITION</b>			
Fund Balance/Net Position			
Restricted for Conservation	249,956	(249,956)	-
Restricted for AIS Program	61,653	(61,653)	-
Restricted for Riparian Aid	142,639	(142,639)	-
Unassigned Fund Balance	273,026	(273,026)	-
Total Fund Balance	727,274	(727,274)	-
Total Liabilities, Deferred Inflows of Resources, and Fund Balance	\$ 1,132,744		
<b>NET POSITION</b>			
Restricted for Conservation		454,248	454,248
Unrestricted		273,026	273,026
Total Net Position		\$ 727,274	\$ 727,274

See accompanying Notes to Financial Statements.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCE AND GOVERNMENTAL ACTIVITIES – STATEMENT OF ACTIVITIES  
YEAR ENDED DECEMBER 31, 2020**

	General Fund	Adjustments	Governmental Activities
<b>REVENUES</b>			
Intergovernmental	\$ 1,012,178	\$ -	\$ 1,012,178
Charges for Services	28,027	-	28,027
Miscellaneous	107,684	-	107,684
Total Revenues	<u>1,147,889</u>	<u>-</u>	<u>1,147,889</u>
<b>EXPENDITURES/EXPENSES</b>			
Conservation			
Current	<u>1,045,140</u>	<u>-</u>	<u>1,045,140</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	102,749	-	102,749
Fund Balance/Net Position - Beginning of Year	<u>624,525</u>	<u>-</u>	<u>624,525</u>
<b>FUND BALANCE/NET POSITION - END OF YEAR</b>	<u><u>\$ 727,274</u></u>	<u><u>\$ -</u></u>	<u><u>\$ 727,274</u></u>

See accompanying Notes to Financial Statements.



**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Todd Soil and Water Conservation District's (District) financial statements are prepared in accordance with generally accepted accounting principles (GAAP) for the year ended December 31, 2020. The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (statements and interpretations). The more significant accounting policies established in GAAP and used by the District is discussed below.

**A. Financial Reporting Entity**

Todd Soil and Water Conservation District was established on March 29, 1965 pursuant to the provisions of Minnesota Statutes Ch. 103C.

The District is governed by a five member Board of Supervisors, nominated by, and elected to four-year terms by the voters of Todd County.

Todd County acts as fiscal agent for the District and reports the District as an agency fund of the County.

The primary activity of the District is to assist land occupiers in applying practices for the conservation of soil and water resources. These practices are intended to control wind and water erosion, pollution of lakes and streams, and damage to wetlands and wildlife habitats.

As required by generally accepted accounting principles, consideration has been given to other organizations that should be included in the District's financial statements for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. There are no organizations that should be presented with the District.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNT POLICIES (CONTINUED)**

**B. Basic Financial Statements**

Basic financial statements include information on the District's activities as a whole and information on the individual fund of the District. These separate presentations are reported in different columns. Each of the statements starts with a column of information based on activities of the General Fund and reconciles it to a column that reports the "governmental activities" of the District as a whole.

The governmental activities columns are reported on the full accrual, economic resources basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The District's net position is reported as restricted and unrestricted. The statement of activities demonstrates the degree to which the expenses of the District are offset by revenues.

The General Fund balance sheet and statement of revenues, expenditures, and changes in fund balance for the General Fund are presented on the modified accrual basis and report current financial resources.

**C. Measurement Focus and Basis of Accounting**

The governmental activities are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Todd Soil and Water Conservation District considers all revenues to be available if they are collected within 60 days after the end of the current period. Charges for services and interest are considered to be susceptible to accrual. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent that they have matured. Proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources, when applicable.

When both restricted and unrestricted resources are available for use, it is Todd Soil and Water Conservation District's policy to use restricted resources first, then unrestricted resources as they are needed.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNT POLICIES (CONTINUED)**

D. Assets, Liabilities, Deferred Inflows of Resources, and Net Position or Equity

1. Deposits and Investments

The cash balance is pooled with the Todd County Auditor-Treasurer for the purpose of increasing earnings through investment activities.

2. Receivables and Payables

The financial statements for the District contain no allowance for uncollectible accounts. Uncollectible amounts due for receivables are recognized as bad debts at the time information becomes available that indicates the particular receivable is uncollectible. These amounts are not considered to be material in relation to the financial position or operations of the fund.

3. Unearned Revenues

The General Fund and the government-wide financial statements record unearned revenue for resources that have been received, but not yet earned.

4. Deferred Inflows of Resources

The financial statements for the District contain deferred inflows of resources. A deferred inflow of resources represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

5. Fund Balance

In the fund financial statements, governmental funds report components of fund balance to provide information about fund balance availability for appropriation. Nonspendable fund balance represents amounts that are inherently nonspendable or assets that are legally or contractually required to be maintained intact. Restricted fund balance represents amounts available for appropriation but intended for a specific use and is legally restricted by outside parties. Committed fund balance represents constraints on spending that the government imposes upon itself by high-level formal action prior to the close of the fiscal period. Assigned fund balance represents resources intended for spending for a purpose set by the government body itself or by some person or body delegated to exercise such authority in accordance with policy established by the board. Unassigned fund balance is the residual classification for the District's General Fund and includes all spendable amounts not contained in the other classifications.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020**

**NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNT POLICIES (CONTINUED)**

D. Assets, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)

5. Fund Balance (Continued)

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, it is the District's policy to use restricted first, and then unrestricted fund balance. When an expenditure is incurred for purposes for which committed, assigned, and unassigned amounts are available, it is the District's policy to use committed first, then assigned, and finally unassigned amounts.

6. Net Position

In the government-wide statement of net position, net position is reported in two parts: (1) restricted net position; and (2) unrestricted net position.

7. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

**NOTE 2 DETAILED NOTES ON ALL FUNDS**

Assets

A. Deposits and Investments

Cash transactions are administered by the Todd County Auditor-Treasurer, who is, according to Minnesota Statutes §§118A.02 and 118A.04, authorized to deposit cash in financial institutions designated by the County Board for the District.

Minnesota Statutes §§ 118A.02 and 118A.04 authorize the District to deposit its cash and to invest in certificates of deposit in financial institutions designated by the Todd County Board of Commissioners for the District.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020**

**NOTE 2 DETAILED NOTES ON ALL FUNDS (CONTINUED)**

Assets (Continued)

A. Deposits and Investments (Continued)

Custodial Credit Risk - Deposits

In the case of deposits, custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial credit risk and follows Minnesota Statutes for deposits.

Minnesota Statutes require that all deposits be protected by insurance, surety bond, or collateral. The market value of collateral pledge must equal 110% of the deposits not covered by insurance or corporate surety bonds. Authorized collateral includes: U.S. government treasury bills, notes, or bonds; issues of a U.S. government agency; general obligations of a state or local government rated "A" or better; revenue obligations of a state or local government rated "AA" or better; irrevocable standby letters of credit issue by a Federal Home Loan Bank; and time deposits insured by federal agency. Minnesota Statutes require securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or at an account at a trust department of a commercial bank or other financial institution not owned or controlled by the depository.

As of December 31, 2020, all deposits of the District are in the pooled cash of Todd County. For further information related to the District's deposits, the user should view the Todd County deposits disclosure information.

B. Receivables

The District did not have any receivables scheduled to be collected beyond one year as of December 31, 2020.

C. Related-Party Transactions

The District signed an agreement with Todd County, effective January 1, 2012, transferred all capital assets, employees, and long-term liabilities to Todd County. The District had no project costs payable to Todd County at December 31, 2020.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
NOTES TO FINANCIAL STATEMENTS  
DECEMBER 31, 2020**

**NOTE 3 RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors or omissions; injuries to employees; or natural disasters. Due to the agreement with the County, the District relies on the County for risk management.

Todd County has entered into a joint powers agreement with other Minnesota counties to form the Minnesota Counties Insurance Trust (MCIT). For other risks, the County is a member of both the MCIT Workers' Compensation and Property and Casualty Divisions. The County carries commercial insurance. There were no significant reductions in insurance from the prior year. The amount of settlements did not exceed insurance coverage for the past three fiscal years.

**REQUIRED SUPPLEMENTARY INFORMATION OTHER THAN MD&A**

This Page Has Been Intentionally Left Blank.



**TODD SOIL AND WATER CONSERVATION DISTRICT  
BUDGETARY COMPARISON SCHEDULE  
GENERAL FUND  
YEAR ENDED DECEMBER 31, 2020**

	Original Budget	Final Budget	Actual	Variance with Final Budget
<b>REVENUES</b>				
Intergovernmental				
County	\$ 486,292	\$ 486,292	\$ 573,905	\$ 87,613
State Grants	697,776	697,776	438,273	(259,503)
Total Intergovernmental	<u>1,184,068</u>	<u>1,184,068</u>	<u>1,012,178</u>	<u>(171,890)</u>
Charges for Services	15,000	15,000	28,027	13,027
Miscellaneous	16,239	16,239	107,684	91,445
Total Revenues	<u>1,215,307</u>	<u>1,215,307</u>	<u>1,147,889</u>	<u>(67,418)</u>
<b>EXPENDITURES</b>				
District Operations				
Personnel Services	7,000	7,000	5,850	1,150
Charges for Services	15,800	15,800	27,864	(12,064)
Other Services and Charges	29,484	29,484	14,677	14,807
Total District Operations	<u>52,284</u>	<u>52,284</u>	<u>48,391</u>	<u>3,893</u>
Project Expenditures				
District	486,292	486,292	483,407	2,885
State	667,521	667,521	513,342	154,179
Total Project Expenditures	<u>1,153,813</u>	<u>1,153,813</u>	<u>996,749</u>	<u>157,064</u>
Total Expenditures	<u>1,206,097</u>	<u>1,206,097</u>	<u>1,045,140</u>	<u>160,957</u>
<b>EXCESS OF REVENUES OVER EXPENDITURES</b>	9,210	9,210	102,749	93,539
Fund Balance - Beginning of Year	<u>624,525</u>	<u>624,525</u>	<u>624,525</u>	<u>-</u>
<b>FUND BALANCE - END OF YEAR</b>	<u>\$ 633,735</u>	<u>\$ 633,735</u>	<u>\$ 727,274</u>	<u>\$ 93,539</u>

See accompanying Notes to Required Supplementary Information.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
NOTES TO REQUIRED SUPPLEMENTARY INFORMATION  
DECEMBER 31, 2020**

**I. General Fund Policies**

The Board of Supervisors adopts estimated revenue and expenditure budgets for the General Fund. Todd County enters the approved budget into the general ledger system.

The budget may be amended or modified at any time by the Board of Supervisors and communicated to Todd County for update on the general ledger system. Expenditures may not legally exceed budgeted revenues. Comparisons of final budgeted revenues and expenditures to actual are presented in the required supplementary information for the General Fund.

**II. Budget Basis of Accounting**

Budgets are adopted on a basis consistent with generally accepted accounting principles.

**REPORTS RELATED TO *GOVERNMENT AUDITING STANDARDS***



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

Board of Supervisors  
Todd Soil and Water Conservation District  
Long Prairie, Minnesota

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the accompanying financial statements of the governmental activities and General Fund of Todd Soil and Water Conservation District (the District), as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 1, 2021.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered Todd Soil and Water Conservation District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Todd Soil and Water Conservation District's internal control. Accordingly, we do not express an opinion on the effectiveness of Todd Soil and Water Conservation District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and recommendations as items 2020-001 and 2020-002, that we consider to be material weaknesses.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Todd Soil and Water Conservation District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our test disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Todd Soil and Water Conservation District's Responses to Findings**

Todd Soil and Water Conservation District's responses to the findings identified in our audit are described in the accompanying schedule of findings and recommendations. Todd Soil and Water Conservation District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Brainerd, Minnesota  
March 1, 2021

This Page Has Been Intentionally Left Blank.

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
SCHEDULE OF FINDINGS AND RECOMMENDATIONS  
YEAR ENDED DECEMBER 31, 2020**

**MATERIAL WEAKNESSES - FINANCIAL REPORTING**

**2020-001 FINANCIAL STATEMENT PRESENTATION**

**Criteria:** Todd Soil and Water Conservation District (District) management is responsible for establishing and maintaining internal controls, including monitoring, and for the fair presentation in the financial statements in accordance with generally accepted accounting principles.

**Condition and Context:** As part of the audit, management requested us to prepare a draft of the financial statements, including the related notes to the financial statements. Management has accepted responsibility for the financial statements and reviewed them.

**Prior Year Finding:** Yes, 2019-001.

**Cause:** The District has a limited number of personnel with financial reporting experience.

**Effect:** The design of the controls over the financial reporting process would affect the ability of the District to report its financial data consistently with the assertions of the management in the financial statements.

**Recommendation:** We recommend that the District be aware of the requirements for fair presentation of the financial statements in accordance with the generally accepted accounting principles. Should the District elect, based upon an analysis of costs and benefits, to establish the full oversight of the financial statement preparation of an appropriate level, we suggest management establish effective review policies and procedures including but not limited to the following functions: reconciling general ledger amounts to the draft financial statements; review of all supporting documentation and explanations for journal entries proposed by us; complete the disclosure checklist; review and approval of schedules and calculations supporting the amounts included in the notes to the financial statements; apply analytic procedures to the draft financial statements; and perform other procedures considered necessary by management.

**CLIENT'S RESPONSE:**

*The District understands that this is required communications for the preparation of the financial statements.*

**TODD SOIL AND WATER CONSERVATION DISTRICT  
LONG PRAIRIE, MINNESOTA  
SCHEDULE OF FINDINGS AND RECOMMENDATIONS (CONTINUED)  
YEAR ENDED DECEMBER 31, 2020**

**MATERIAL WEAKNESSES (FINANCIAL REPORTING) (CONTINUED)**

**2020-002 AUDIT ADJUSTMENTS**

**Criteria:** Todd Soil and Water Conservation District's (District) management is responsible for establishing and maintaining internal controls for the proper recording of all the District's accounting transactions, including account coding, reporting of accruals and net position.

**Condition and Context:** As part of the audit, we proposed material adjustments for recording of receivables, unearned revenue and reclassifying transactions to the proper accounts and preparing note disclosures. Management has reviewed and approved the audit adjustments.

**Prior Year Finding:** Yes, 2019-002.

**Cause:** The District has a limited number of personnel with financial reporting experience.

**Effect:** The design of the internal controls over recording transactions and year-end accruals limits the ability of the District to provide accurate accrual basis financial information.

**Recommendation:** We recommend District management be constantly aware of all procedures and processes involved in recording transactions, accruals, and reclassifications and develop internal control policies to ensure proper recording of these items.

**CLIENT'S RESPONSE:**

*The District will continue to work at eliminating the need for audit adjustments.*



## INDEPENDENT AUDITORS' REPORT ON MINNESOTA LEGAL COMPLIANCE

Board of Supervisors  
Todd Soil and Water Conservation District  
Long Prairie, Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, the accompanying financial statements of the governmental activities and General Fund of Todd Soil and Water Conservation District (District), as of December 31, 2020, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents and have issued our report thereon dated March 1, 2021.

In connection with our audit, nothing came to our attention that caused us to believe that Todd Soil and Water Conservation District failed to comply with the provisions of the deposits and investments, conflicts of interest, claims and disbursements, and miscellaneous provisions sections of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions*, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, insofar as they relate to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding Todd Soil and Water Conservation District's noncompliance with the above referenced provisions, insofar as they relate to accounting matters.

The purpose of this report is solely to describe the scope of our testing of compliance relating to the provisions of the *Minnesota Legal Compliance Audit Guide for Other Political Subdivisions* and the results of that testing, and not to provide an opinion on compliance. Accordingly, this report is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Brainerd, Minnesota  
March 1, 2021

